Statutory Licensing Sub-Committee

19th March 2019

Application for the variation of a

Premises Licence

Ordinary Decision



Report of Ian Thompson, Corporate Director of Regeneration and Local Services

Councillor Brian Stephens, Cabinet Portfolio Holder for Neighbourhoods and Local Partnerships

Electoral division(s) affected:

Brandon

Purpose of the Report

- The Sub-Committee is asked to consider and determine the application for the variation of a premises licence for MRH Stonebridge, Stonebridge Service Station, Durham, DH1 3RX.
- 2 A plan showing the location of the premises is attached at Appendix 2.
- The application is for the variation of an existing premises licence for MRH Stonebridge, Stonebridge Service Station, Durham to include the sale of alcohol for consumption off the premises 24 hours daily, also to include two conditions set out in Section 16 (Box E) and to make alterations to the premises. One representation was received from Brandon & Byshottles Parish Council (other persons) in opposition to the application.
- Durham County Council's Local Safeguarding Children Board, Durham County Council's Environmental Health Department, County Durham & Darlington Fire and Rescue Service responded to the consultation with no comments.
- 5 Durham Constabulary entered into mediation and the Applicant agreed additional conditions, see Appendix 4.

Recommendation(s)

The Sub-Committee is asked to determine the application with a view to promoting the licensing objectives.

- 7 The Sub-Committee is recommended to give appropriate weight to:
 - (a) The steps that are appropriate to promote the licensing objectives;
 - (b) The representations (including supporting information) presented by all parties;
 - (c) Durham County Council's Statement of Licensing Policy. The relevant parts of the policy are attached at Appendix 7.
 - (d) The Guidance issued to local authorities under Section 182 of the Licensing Act 2003 (as amended April 2018). The relevant parts of the guidance are attached at Appendix 8.

Background

8 Background information

Applicant	Malthurst Limited	hurst Limited			
Type of Application:	Date received:	Consultation ended:			
Variation of a premises licence	31st January 2019	28 th February 2019			

Details of the application

An application for the variation of a premises licence was received by the Licensing Authority on 31st January 2019. A copy of the application is attached at Appendix 3, this includes a copy of the existing premises licence for information purposes.

The application is deemed by the Licensing Authority to be correctly served and advertised in accordance with the Licensing Act regulations.

10 The current licensable activities are as follows:

Current Licensable Activities	Days & Hours
Late Night Refreshment (indoors and outdoors)	Monday to Sunday 23:00 hrs -05:00 hrs
Opening Hours	Monday to Sunday 00:00 hrs until 24:00 hrs

11 The applicant has requested the following, see below:

Proposed Licensable Activities	Days & Hours
Supply of Alcohol (off sales only)	Monday to Sunday 00:00 hrs until 24:00 hrs
Opening Hours	Monday to Sunday 00:00 hrs until 24:00 hrs

The applicant has proposed conditions and the steps that they intend to take in order to promote the four licensing objectives, which are outlined within the application form.

The Representations

- The Licensing Authority received one letter of representation during the consultation period, from Brandon & Byshottles Parish Council.
- 14 The Licensing Authority deemed the representation as relevant relating to the following licensing objectives:
 - The Prevention of Crime and Disorder
 - Public Safety
 - The Prevention of Public Nuisance

A copy of the representation is attached as Appendix 5.

- Responses were received from the following Responsible Authorities, confirming that they had no comments to make in relation to the application:
 - Durham County Council's Local Safeguarding Children Board
 - Durham County Council's Environmental Health Department
 - County Durham and Darlington Fire Rescue Service

Copies of these responses are attached at Appendix 6.

The Parties

16 The Parties to the hearing will be:

- Winckworth Serwood LLP (Applicant's Agent)
- Brandon & Byshottles Parish Council (Other persons)

Options

- 17 There are a number of options open to the Sub-Committee:
 - (a) Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003;
 - (b) Grant the licence subject to modified conditions to that of the operating schedule where the committee considers it appropriate for the promotion of the licensing objectives and the mandatory conditions set out in the Licensing Act 2003;
 - (c) To exclude from the scope of the licence any of the licensable activities to which the application relates;
 - (d) To refuse to specify a person on the licence as the Designated Premises Supervisor;
 - (e) To reject the application.

Main implications

Legal Implications

18 The Committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.

See Appendix 1.

Consultation

19 The premises licence application was subject to a 28 day consultation.

See Appendix 1

Conclusion

The Sub-Committee is asked to determine the application for the variation of a premises licence in light of the representations received.

Background papers

Durham County Council's Statement of Licensing Policy

 Guidance issued under Section 182 of the Licensing Act 2003 (as amended April 2018)

Other useful documents

None

Contact:

Karen Robson

Tel: 03000 265104

Appendix 1: Implications

Legal Implications

The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6 May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black.

In this case it was summed up that:

A licensing authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.

Furthermore the Thwaites case established that only conditions should be attached to a licence with a view to promoting the Licensing objectives and that 'real evidence' must be presented to support the reason for imposing these conditions.

This judgement is further supported in the case of The Queen on the Application of Bristol Council v Bristol Magistrates' Court, CO/6920/2008 High Court of Justice Queen's Bench Division The Administrative Court, 24 February 2009, [2009] EWHC 625 (Admin) 2009 WL648859 in which it was said:

'Licensing authorities should only impose conditions which are necessary and proportionate for the promotion for licensing objectives'.

In addition to this, it was stated that any condition attached to the licence should be an enforceable condition.

Consultation

The premises licence application was subject to a 28 day consultation in accordance with the Licensing Act 2003 and its regulations.

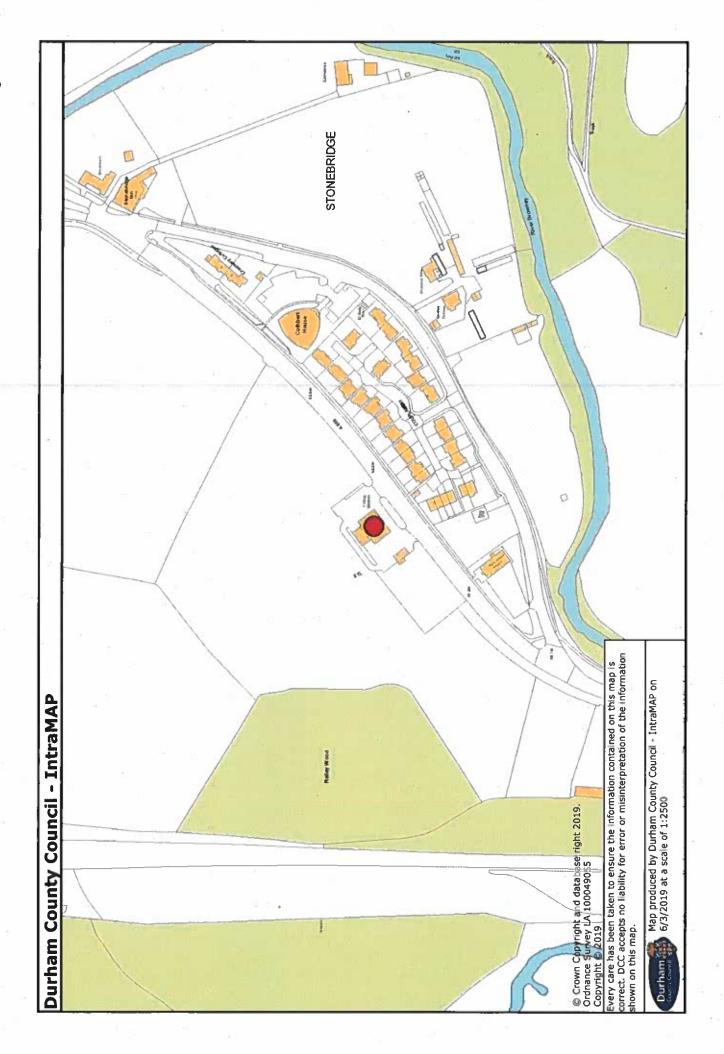
The Responsible Authorities were consulted on the application.

The notice of application was displayed on the premises for a period of 28 days.

Notice of the application was published in a newspaper which was circulated within the vicinity of the premises.

In addition, details of the application were available to view on the Council's website throughout the 28 day consultation period.

Appendix 2: Location Plan



http://spatial.durham.gov.uk/ws/customRestServices/PrintPage.aspx

Appendix 3: Application



County Durham Application to vary a premises licence Licensing Act 2003

For help contact licensing@durham.gov.uk Telephone: 03000 261016

* required information

Section 1 of 18				
You can save the form at any	time and resume it later. You do not need to b	e logged in when you resume.		
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.		
Your reference		You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.		
Are you an agent acting on b		Put "no" if you are applying on your own behalf or on behalf of a business you own or		
• Yes	No	work for.		
Applicant Details	· · · · · · · · · · · · · · · · · · ·			
* First name	MALTHURST LIMITED	2001		
* Family name	MALTHURST LIMITED			
• E-mail		The state of the s		
Main telephone number		Include country code.		
Other telephone number		T		
☐ Indicate here if the app	licant would prefer not to be contacted by tele	phone4		
Is the applicant:		the state in the solid state.		
Applying as a business	or organisation, including as a sole trader	A sole trader is a business owned by one		
 Applying as an individu 	al made 52	person without any special legal structure. Applying as an individual means the		
		applicant is applying so the applicant can be employed, or for some other personal reason, such as following a hobby.		
Applicant Business				
Is the applicant's business registered in the UK with Companies House?		Note: completing the Applicant Business section is optional in this form.		
Registration number	77			
Business name	MALTHURST LIMITED	If the applicant's business is registered, use its registered name.		
VAT number GB	NA =	Put "none" if the applicant is not registered for VAT.		
Legal status	Private Limited Company			

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Applicant's position in the business	LICENSING DEPARTMENT	
		The country where the applicant's
Home country	United Kingdom	headquarters are.
Registered Address		Address registered with Companies House.
Building number or name		3 32 1 4
Street	Managaman - room	
District		
City or town		
County or administrative area		
Postcode		
Country		
Agent Details		£
* First name	WINCKWORTH SHERWOOD LLP	
* Family name	WINCKWORTH SHERWOOD LLP	
* E-mail		
Main telephone number		Include country code.
Other telephone number		
Indicate here if you wou	uld prefer not to be contacted by telephone	
Are you:		
 An agent that is a busin 	ess or organisation, including a sole trader	A sole trader is a business owned by one person without any special legal structure.
	ing as an agent	,
Agent Business		
Is your business registered in the UK with Companies		Note: completing the Applicant Business section is optional in this form.
House?	M_W	
Registration number		I for the broad against and the state of the
Business name	WINCKWORTH SHERWOOD LLP	If your business is registered, use its registered name.
VAT number GB		Put "none" if you are not registered for VAT.
Legal status	Partnership	
€		

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Address		750 Mg Destro to 110	
Building number or name	MRH STONEBRIDGE	T Will be seen	
Street	STONEBRIDGE SERVICE STATION		
District	STONEBRIDGE		
City or town	DURHAM	T. 4 94,44 4	
County or administrative area			
Postcode	DH1 3RX		
Country	United Kingdom	2.00	
Contact Details			
E-mail			
Telephone number			
Fax number	2" = -		
Other telephone number			
Non-domestic rateable value of premises (£)	53,000	in the second	
Section 3 of 18	²⁰ ⁷ .	la je sa kata kata	
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Do you want the proposed variation to have effect as soon as possible?	(* Yes (* No		ş
Date variation to take effect from	dd mm yyyy		
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(*Yes	● No State Control of the Control o	You do not have to pay a fee if the purpose of the variation for which applying is to avoid becoming lial late night levy.	you are
If your proposed variation would mean that 5,000 or		8	
more people are expected to attend the premises at any one time, state the number expected to attend			M ₂
Describe Briefly The Nature (Of The Proposed Variation		5.

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Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.

A petrol forecourt store located at Stonebridge Service Station, Stonebridge, Durham, DH1 3RX to be varied as follows:

- 1. To include the sale of alcohol for consumption off the premises 24 hours daily.
- 2. To include the two conditions set out in Section 16 box e of this application.
- 3. To make alterations to the premises.

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WEDNESDAY			
29	Start	End	
	Start	End	
THURSDAY			
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##.	Start	End	· ·
FRIDAY	** **		8
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SATURDAY			*
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Section 7 of 18				
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Section 8 of 18				
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Section 9 of 18				
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Section 10 of 18		APACAA TIMBER A		
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Section 12 of 19	NICHTS AND ASSESSMENT ASSESSMENT	CRAME VITE TO STUDE TO A REPORT OF THE	s and most personal process and	UNIONE CONTRACTOR STANFORM

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Section 13 of 18				
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Will the sale of alcohol be for consumption?	
○ On the premises ○ Off the premises ○ Bo	oth If the sale of alcohol is for consumption on the premises select on, if the sale of alcohol is for consumption away from the premises select off. If the sale of alcohol is for consumption on the premises and away from the premises select both.
State any seasonal variations.	
For example (but not exclusively) where the activity will occur or	on additional days during the summer months.
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Non-standard timings. Where the premises will be used for the list below. For example (but not exclusively), where you wish the activity to	
ror example (but not exclusively), where you wish the activity to	o go on longer on a particular day e.g. Christmas eve.
Section 14 of 18	
ADULT ENTERTAINMENT	
Highlight any adult entertainment or services, activities, or othe premises that may give rise to concern in respect of children.	is entertainment or matters ancillary to the use of the
Provide information about anything intended to occur at the pr give rise to concern in respect of children, regardless of whethe example (but not exclusively) nudity or semi-nudity, films for re-	r you intend children to have access to the premises, for
The premises sell alcohol and other age restricted products.	
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Section 15 of 18	
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Reasons why I have failed to enclose the p	oremises licence	or relevant part o	f premises lice	nce.	
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The premises licence was returned on 15	January 2019 to	the Licensina Au	thority for ame	ndment.	
		,			
Section 16 of 18					
LICENSING OBJECTIVES		or Teach			BIONICO VENENDO PROP
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Elst Here steps you will take to promote all	riodi neerising e	objectives togethe			
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Section 16.	The second		γ,		
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b) The prevention of crime and disorder	PL S 및 HI	34141	0 - 0	<u> </u>	
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c) Public safety					
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e) The protection of children from harm	man un			P 1	<u> </u>
1. The premises licence holder will ensure be trained to ask any customer attempting the licence holder so elects) to produce, be licence bearing a holographic mark or oth apply to this licence. 2. Signage informing customers of the age.	g to purchase al pefore being sok per form of ident	lcohol, who appea d alcohol, identific tification that com	ars to be under cation being a aplies with any	the age of 25 years (or passport or photocard or mandatory condition the	older if driving nat may
			- promove 11/11	p. c. michay display	
Section 17 of 18					
NOTES ON REGULATED ENTERTAINMEN	r				

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In terms of specific **regulated entertainments** please note that:

- Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
- Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
- Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
- Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports – defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts – are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.
- Live music: no licence permission is required for:
 - o a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
 - o a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
 - a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
- Recorded Music: no licence permission is required for:
 - o any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - o any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.

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- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
 - o any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
 - o any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
 - o any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
 - o any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

Section 18 of 18

PAYMENT DETAILS

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

Variation Fees are determined by the non domestic rateable value of the premises.

To find out a premises non domestic rateable value go to the Valuation Office Agency site at http://www.voa.gov.uk/business_rates/index.htm

Band A - No RV to £4300 £100.00

Band B - £4301 to £33000 £190.00

Band C - £33001 to £8700 £315.00

Band D - £87001 to £12500 £450.00*

Band E - £125001 and over £635.00*

*If the premises rateable value is in Bands D or E and the premises is primarily used for the consumption of alcohol on the premises then your are required to pay a higher fee

Band D - £87001 to £12500 £900.00

Band E - £125001 and over £1,905.00

If you own a large premise you are subject to additional fees based upon the number in attendance at any one time

Capacity 5000-9999 £1,000.00

Capacity 10000 -14999 £2,000.00

Capacity 15000-19999 £4,000.00

Capacity 20000-29999 £8,000.00

Capacity 30000-39000 £16,000.00

Capacity 40000-49999 £24,000.00

Capacity 50000-59999 £32,000.00

Capacity 60000-69999 £40,000.00

Capacity 70000-79999 £48,000.00

Capacity 80000-89999 £56,000.00

Capacity 90000 and over £64,000.00

* Fee amount (£)

315.00

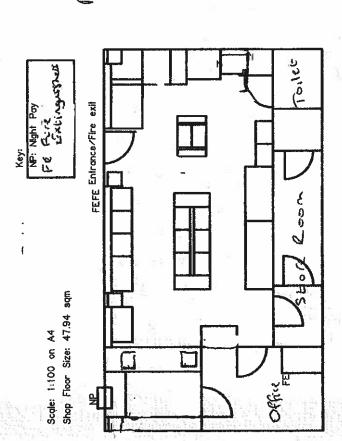
DECLARATION

- * I/we understand it is an offence, liable on conviction to a fine up to level 5 on the standard scale, under section 158 of the licensing act 2003, to make a false statement in or in connection with this application.
 - ☐ Ticking this box indicates you have read and understood the above declaration

This section should be completed by the applicant, unless you answered "Yes" to the question "Are you an agent acting on behalf of the applicant?"

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* Full name	WINCKWORTH SHERWOOD LLP			
* Capacity	SOLICITORS ON BEHALF OF THE APPLICANT			
* Date	dd mm yyyy			
	Add another signatory			
2. Go back to https://www.econtinue.with.your.applicat Don't forget to make sure year. IT IS AN OFFENCE, UNDER	mputer by clicking file/save as gov.uk/apply-for-a-licence/premises-licence/county-durham/char	STATEM	ENT IN OR	IN
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MRH Stonebnage



THE ENTIRE PREMISES MAY BE USED FOR THE SALE OF ALCOHOL AND THE PROVISION OF LATE NIGHT REFRESHMENT



LICENSING ACT 2003 PREMISES LICENCE SUMMARY

Premises Licence Number Granted

Issued

DCCC/PLN0282 04 March 2016 23 January 2019

Part 1 - Premises details

Postal address of premises, or if none, ordnance survey map reference or description	Issuing Authority
MRH STONEBRIDGE STONEBRIDGE SERVICE STATION STONEBRIDGE DURHAM DH1 3RX	DURHAM COUNTY COUNCIL REGENERATION & LOCAL SERVICES LICENSING SERVICES PO BOX 617 DURHAM DH1 9HZ
Telephone number:	

Where the licence is time limited the dates N/A

Licensable activities authorised by this licence Late Night Refreshment

The opening	g hours of the prem	nises (ail times in 24hr format)
Mon	00:00-23:59	
Tue	00:00-23:59	Non-standard/seasonal timings
Wed	00:00-23:59	N/A
Thu	00:00-23:59	
Fri	00:00-23:59	3
Sat	00:00-23:59	
Sun	00:00-23:59	

Where the licence authorises the sale by retail of alcohol whether these are on and/or off sales NO ALCOHOL SALES

The times the licence authorises the carrying out of licensable activities (all in 24hr format)

	Refreshment	Further details	
Mon	23:00-05:00	N/A	
Tue	23:00-05:00		
Wed	23:00-05:00	Non-standard/seasonal timings	
Thu	23 00-05 00	N/A	
Fri	23:00-05:00		
Sat	23:00-05:00		
Sun	23:00-05:00	A N S	
		26	

Name, (Registered) address, telephone number and email (where relevant) of holder of premises licence					
MATHURST LIMITED					
			25		

Registered number of holder, for example company number, charity number (where applicable)

Company no:

Charity no:

N/A

Name of designated premises supervisor where the premises licence authorises the sale by retail of alcohol

NOT APPLICABLE

State whether access to the premises by children is restricted or prohibited

NO RESTRICTIONS

Signature of Authorised Officer
Head of Environment, Health and Consumer Protection

- 3 Any recording will be retained and stored in a suitable and secure manner for a minimum of 28 days and shall be made available, subject to compliance with Data Protection legislation, to the police for inspection on request.
- 4 The precise positions of the camera may be agreed, subject to compliance with Date Protection legislation, with the police from time to time.
- 5 The system will display, on any recording, the correct time and date of the recording.
- 6 The CCTV system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.

Public Safety

1 The premises licence holder will at all times maintain adequate levels of staff. Such staff levels will be disclosed, on request, to the licensing authority and police.

Prevention of Public Nuisance

1 Adequate waste receptacles for use by customers shall be provided in and immediately outside the premises.

Protection of Children from Harm

None

Annex 3 - Conditions attached after a hearing by the licensing authority

None

Annex 4 - Plans attached

Attached

Signature of Authorised Officer
Head of Environment, Health and Consumer Protection

Appendix 4: Applicant's amendment to the application

Robert Botkai

Sent:

19 February 2019 11:05

To:

Carol Graham - Licensing Assistant (N'hoods)

Cc:

michelle.williamsor

; Andrew Sanders; Elaine Finlay

Subject:

RE: MRH Stonebridge Licence Variation

Thanks Carol.

Robert

From: Carol Graham - Licensing Assistant (N'hoods) [

Sent: 19 February 2019 10:43

To: Robert Botkai
Cc: michelle.williamson

Subject: RE: MRH Stonebridge Licence Variation

This message originated outside Winckworth Sherwood

Good morning Robert

I confirm that you wish to amend the application to add the conditions below as agreed with the police licensing officer.

Regards

Carol Graham Licensing Assistant

Environment, Health & Consumer Protection Regeneration and Local Services Durham County Council Annand House Meadowfield Durham DH7 8RS From: Robert Botkai <

Sent: 19 February 2019 09:35

To: AHS Licensing < Licensing@durham.gov.uk >

Cc: Elaine Finlay < : Andre

michelle.williamsor

; Andrew Sanders <

Subject: MRH Stonebridge Licence Variation

Dear Licensing

Further to communication with the police licensing officer I am authorised by our client to amend the application for the above premises to include the following conditions additional to those already in the operating schedule:

- 1. All staff engaged or to be engaged in the sale of alcohol on the premises shall receive the following training in age restricted sales:
 - Induction training which must be completed and documented prior to the sale of alcohol by the staff member.
 - Refresher/reinforcement training at intervals of no more than 6 months.

Training records will be available for inspection by a police officer or other authorised officer on request.

- 2. All cashiers shall be trained to record refusals of sales of alcohol in a refusals book/register. The book/register will contain:
 - details of the time and date the refusal was made;
 - the identity of the staff member refusing the sale;
 - details of the alcohol the person attempted to purchase.

This book/register shall be available for inspection by a police officer or other authorised officer on request

- 3. An incident book/register shall be maintained to record:
 - all incidents of crime and disorder occurring at the premises
 - details of occasions when the police are called to the premises

This book/register shall be available for inspection by a police officer or other authorised officer on request.

- 4. There shall be no self-service of spirits except for spirit mixtures.
- 5. The entrance door to the shop will be closed to customers between the hours of 2300 to 0600. Any sales between these hours will be made through the night pay window

Please confirm receipt of this email.

Appendix 5: Representation

BRANDON & BYSHOTTLES PARISH COUNCIL

Mrs. S. Howe Clerk to the Council

Chairman of the Council Councillor D. Clegg



Council Offices

Telephone
Fax: 0191
Email:
Office hours: 9.30am-11.30am (Mon-Fri)

SH/LR

20th February 2019

Carol Graham
Licensing Assistant
Environment, Health & Consumer Protection
Regeneration and Local Services
Durham County Council
Annand House
Meadowfield
Durham
DH7 8RS

Dear Ms Graham,

Application for a variation of a Premises Licence (to add the sale of alcohol 24 hours add relevant conditions and amend the plan)

Premises – Stonebridge Service Station, Stonebridge, Durham

The Parish Council would like to object to the above application. The Members feel that it would be irresponsible for a Service Station to sell alcohol as it may be a risk to public safety. By allowing the sale of alcohol 24 hours this could lead to an increase in anti-social behaviour and be a public nuisance to the local residents.

I trust these comments will be considered when determining the application.

Yours sincerely

Mrs S Howe Clerk to the Council

Appendix 6: Responses from Responsible Authorities

Lee Peacock

Sent:

01 February 2019 15:46

To:

AHS Licensing

Cc:

Carol Graham - Licensing Assistant (N'hoods)

Subject:

Minor Variation request StonebridgeServiceStation My ref 011/2019

Variation of License

Good Morning / Afternoon

I have received an application to vary a licence for the establishment: Stonebridge Service Station

I have no comments or objections to make on behalf of Durham Local Safeguarding Children Board about this particular minor variation.

My Ref: SB/2019/011

Thanks

Lee

Lee Peacock
Strategy & Development Officer
Durham LSCB
Durham County Hall
DH15UJ

Ted Murphy

Sent:

31 January 2019 15:16

To:

Carol Graham - Licensing Assistant (N'hoods)

Subject:

RE: Licensing - variation application received

Hi Carol,

No objection from Nuisance Action Team.

Regards

Ted Murphy
Senior Environmental Health Officer
Regeneration and Local Services

Daniel Thompson <

Sent:

01 February 2019 13:47

To:

Carol Graham - Licensing Assistant (N'hoods)

Subject:

FW: Licensing - variation application received

Attachments:

Stonebridge Service Station - variation.pdf; Stonebridge Service Station - new plan.pdf; Stonebridge Service Station.pdf; Stonebridge Service Station current

plan.pdf

Hello Carol

I can confirm that the fire authority have no comments or concerns regarding the application.

Many thanks,

Danny

Danny Thompson GIFireE

Business Fire Safety Officer

Appendix 7: Statement of Licensing Policy

DURHAM COUNTY COUNCIL STATEMENT OF LICENSING POLICY

7.0 The Prevention of Crime and Disorder

- 7.1 Licensed premises, especially those offering late night / early morning entertainment, alcohol and refreshment may sometimes, if not properly managed, become a source of public nuisance, generating crime and disorder problems.
- 7.2 As a matter of policy, the Licensing Authority will require every holder of a premises licence, club premises certificate or temporary event notice to be responsible for minimising the impact of crime, disorder and anti-social behaviour by their patrons both on and within the immediate vicinity of their premises, including for example on the pavement, in a beer garden or in a smoking shelter.
- 7.3 The Licensing Authority recommends that all applicants demonstrate in their Operating Schedules that suitable and sufficient measures, ranging from the design and layout of the premises through to the daily operation of the business have been identified and will be implemented and maintained with the intention of preventing crime and disorder. Procedures to deal with drunken customers, violence and anti social behaviour in and outside premises and the provision of closed circuit 14 television in certain premises should be considered by applicants, licensees and event organisers when addressing this issue.
- 7.4 The Licensing Authority encourages Personal Licence holders to actively participate in established "Pubwatch" schemes, where issues relating to crime and disorder can be addressed. The Licensing Authority support involvement in "Best Bar None" initiative which enables premises to demonstrate good safe operating procedures. Such schemes have been very successful in reducing the negative impact of alcohol across a range of circumstances.
- 7.5 The Licensing Authority recognises and promotes effective and responsible management of all licensed and authorised premises through competent and efficient and regular instruction, recorded training, supervision of staff and the adoption of good practice, such as 'Challenge 25',. These are considered to be among the most important control measures for the achievement of all Licensing Objectives. The Licensing Authority will take a positive view of anyone who invests in appropriate training, and in particular nationally accredited qualifications tailored to the Licensing sector. Training records should be kept available for inspection by all enforcement agencies.
- 7.6 The application for premises licence must identify a Designated Premises Supervisor (DPS) who must also hold a Personal Licence. The DPS does not have to be present on the premises at all times when alcohol is being sold. However, the DPS and Premises Licence Holder remain responsible for the premises at all times. It is important that there is an accountable, responsible person present when alcohol is being sold or supplied to ensure, for example, that alcohol is not sold to persons who have had too much to drink, or to those under the age of 18 years.
- 7.7 Someone should always be present on premises or at an event during times when licensable activities are taking place who can discuss any problems or

issues arising from the licensable activities offered on the premises with officers from Licensing Authority and Police. The Licensing Authority considers it to be good practice if the DPS or Premises Licence Holder is present in the licensed area of the premises:

Between 22:00 hours and closing time, when the premises is one that regularly opens after midnight for both regulated entertainment and the sale or supply of alcohol for consumption on the premises.

At all times when the premises is a "vertical drinking establishment" where little or no seating is provided.

At times where there is a substantial increase in customers i.e. for televised major sporting events etc.

- 7.8 The Licensing Authority will only impose a maximum number of people that can attend premises or an event where there is a clear and justifiable need in respect of that particular premises or event. Any such decision will be based on the nature and style of the operation. The Licensing Authority will consider information provided by the applicant and any other body, in particular the Council's Building Control Section, Environmental Health Section and the Durham and Darlington Fire and Rescue Service before setting a maximum number. Applicants will be expected to detail the arrangements that would be put in place e.g. provision of door staff to ensure that the permitted number of people attending the premises or event will not be exceeded.
- 7.9 Whenever security operatives/door supervisors are employed at licensed premises to carry out security functions they must be licensed by the Security Industry Authority (SIA). If a licensee directly employs security operatives they will need to be licensed by the SIA as a supervisor/manager.
- 7.10 The numbers of licensed door supervisors, both male and female, required at any premises will be dependent upon the nature of the activities licensed and the characteristics and capacity of the establishment and hours of trading.
- 7.11 In addition to the requirement of the Licensing Authority to promote the Licensing Objectives, the Council also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can do to prevent crime and disorder in its area and to consider crime and disorder in its decision making process.
- 7.12 Toughened/Safety Glass Policy: Licensed venues that provide the sale or supply of alcohol for consumption on the premises should consider the introduction of toughened/safety glass. This policy expectation applies to those premises that would be considered as carrying a higher risk for potential crime and disorder. In particular it is expected in premises considered to be high volume vertical drinking establishments and those premises open beyond midnight in areas where there is a high concentration of venues (but not premises in those areas that are viewed as low risk in this context.
- 7.13 Drugs/Knives/Weapons: The Licensing Authority will expect licensees to take all reasonable steps to prevent the presence of drugs on licensed premises and to take appropriate steps to prevent drugs changing hands within the

premises in order to prevent tragedies as a result of drug misuse. The Licensing Authority will expect licensees to be familiar with the Home Office Drug Strategy booklet entitled Safer Clubbing (ISBN 1840827807) or other subsequent editions. The Licensing Authority also expects that licence holders will also take steps to prevent the presence of knives and other weapons on their premises and that a log be kept of all drug, knife and weapon incidents. Licence holders should also consider arranging training for their staff on drugs, knives and weapons and to have policies for dealing with the possession of drugs, knives and weapons and the supply of drugs.

DURHAM COUNTY COUNCIL STATEMENT OF LICENSING POLICY

8.0 Public Safety

- 8.1 The Act covers a wide range of premises that require Licensing. Each of these types of premises presents a mixture of risks, with many common to most premises, and others unique to specific operations. It is essential that applicants acknowledge these risks and that premises are constructed or adapted and operated to safeguard occupants.
- 8.2 Applicants are advised to seek advice on such matters from the Council's Occupational Safety and Health team, Health and safety Executive, Durham Constabulary and the Durham and Darlington Fire and Rescue Service, and incorporate any recommendations in their Operating Schedule before submitting their applications.

	First Aid
)-1 P	Public security
	Event control
	Polycarbonate Glass
	Fire Safety
	Electrical safety
	Building safety
	Transport
	Drink driving issues
П	Occupancy levels

DURHAM COUNTY COUNCIL STATEMENT OF LICENSING POLICY

9.0 Prevention of Public Nuisance

- 9.1 Licensed premises, especially those operating late at night and in the early hours of the morning, can cause a range of nuisances impacting on people living, working or sleeping in the vicinity of the premises.
- 9.2 The concerns relate, amongst other things, to litter, light pollution, noxious odours and noise nuisance resulting from music, human voices, ventilation equipment and vehicles. The Licensing Authority will expect applicants to demonstrate that suitable and sufficient measures have been identified, and will be implemented and maintained, with the intention of preventing public nuisance relevant to the individual style, location and characteristics of the premises and events.
- 9.3 If an external structure or area is to be used by customers, whether for consumption of alcohol or for smoking, the applicant will be expected to offer measures designed to minimise its impact on local residents in respect of both public nuisance and crime and disorder. These measures may include a restriction on hours that areas / structures will be used, appropriate signage requesting customers to consider local residents and monitoring of such areas by staff.
- 9.4 The placement of tables and chairs outside of licensed premises may give rise to public nuisance including noise and litter. When tables and chairs are situated on the public highway relevant consents will often be required. Enquiries for such consents should be made to the Council's Highway's Section of the Regeneration and Economic Development Department. In predominantly commercial areas such as shopping centres the Licensing Authority, the use of tables and chairs outside may be allowed however, the Council will normally expect them to be removed before the premises close, and any resulting litter/ debris cleared away.

9.5 Applicants should give consideration to	reducing potential noise nuisance by, for
example (this list is not exhaustive): □ Assessment of likely noise levels in the p	oramicae
 Assessment of likely noise levels if outdo 	oor drinking is allowed.
☐ The sound insulation the building would	
/ lobbies to entrances, windows used for	ventilation).
\square The distance and direction to the neares	t noise sensitive premises.
 Likely noise sources outside of the prem unruly customers leaving the premises). 	
□ Dispersal of patrons – where necessary dispersal policy for patrons at the end of issues as alterations to the style and volu	the evening. The policy will specify such ume of music played, public address
announcements and use of appropriate s	signage at exits.
Ways to limit noise / disorder from patror	ns leaving the premises.

9.6 The extent to which the above matters will need to be addressed will be

dependent on the nature of the area where the premises are situated, the type of

premises concerned, the licensable activities to be provided, operational procedures and the needs of the local community.

- 9.7 Applicants are advised to seek advice from Durham County Councils Environmental Health Team and incorporate any recommendations in their Operating Schedule before submitting their applications.
- 9.8 Takeaways and fast-food outlets: The Licensing Authority expects takeaways and late night refreshment premises to take reasonable steps in clearing litter from outside their premises and along the pavement in either direction as necessary, whilst the premises are open and at the end of the working day. These premises should maintain clean, dirt or grease free frontages. Such premises should also provide notices displayed advising customers of the location of bins and patrons should use the bins any provided.

Appendix 8: Section 182 Guidance

Crime and disorder

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to cooperate with the Security Industry Authority ("SIA") as far as possible and
 consider adding relevant conditions to licences where appropriate. The SIA
 also plays an important role in preventing crime and disorder by ensuring that
 door supervisors are properly licensed and, in partnership with police and other
 agencies, that security companies are not being used as fronts for serious and
 organised criminal activity. This may include making specific enquiries or
 visiting premises through intelligence led operations in conjunction with the
 police, local authorities and other partner agencies. Similarly, the provision of
 requirements for door supervision may be appropriate to ensure that people
 who are drunk, drug dealers or people carrying firearms do not enter the
 premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as

appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.

2.6 The prevention of crime includes the prevention of immigration crime including the prevention of illegal working in licensed premises. Licensing authorities should work with Home Office Immigration Enforcement, as well as the police, in respect of these matters. Licence conditions that are considered appropriate for the prevention of illegal working in licensed premises might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that a copy of any document checked as part of a right to work check are retained at the licensed premises.

Public safety

- 2.7 Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation. Physical safety includes the prevention of accidents and injuries and other immediate harms that can result from alcohol consumption such as unconsciousness or alcohol poisoning. Conditions relating to public safety may also promote the crime and disorder objective as noted above. There will of course be occasions when a public safety condition could incidentally benefit a person's health more generally, but it should not be the purpose of the condition as this would be outside the licensing authority's powers (be ultra vires) under the 2003 Act. Conditions should not be imposed on a premises licence or club premises certificate which relate to cleanliness or hygiene.
- 2.8 A number of matters should be considered in relation to public safety. These may include:
 - Fire safety;
 - Ensuring appropriate access for emergency services such as ambulances;
 - Good communication with local authorities and emergency services, for example communications networks with the police and signing up for local incident alerts (see paragraph 2.4 above);
 - Ensuring the presence of trained first aiders on the premises and appropriate first aid kits;
 - Ensuring the safety of people when leaving the premises (for example, through the provision of information on late-night transportation);
 - Ensuring appropriate and frequent waste disposal, particularly of glass bottles;
 - Ensuring appropriate limits on the maximum capacity of the premises (see paragraphs 2.12-2.13, and Chapter 10; and
 - Considering the use of CCTV in and around the premises (as noted in paragraph 2.3 above, this may also assist with promoting the crime and disorder objective).
- 2.9 The measures that are appropriate to promote public safety will vary between premises and the matters listed above may not apply in all cases. As set out in Chapter 8 (8.38-8.46), applicants should consider when making their application which steps it is appropriate to take to promote the public safety objective and demonstrate how they achieve that.

Ensuring safe departure of those using the premises

- 2.10 Licence holders should make provision to ensure that premises users safely leave their premises. Measures that may assist include:
 - Providing information on the premises of local taxi companies who can provide safe transportation home; and
 - Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks.

Maintenance and repair

2.11 Where there is a requirement in other legislation for premises open to the public or for employers to possess certificates attesting to the safety or satisfactory nature of certain equipment or fixtures on the premises, it would be inappropriate for a licensing condition to require possession of such a certificate. However, it would be permissible to require as a condition of a licence or certificate, if appropriate, checks on this equipment to be conducted at specified intervals and for evidence of these checks to be retained by the premises licence holder or club provided this does not duplicate or gold-plate a requirement in other legislation. Similarly, it would be permissible for licensing authorities, if they receive relevant representations from responsible authorities or any other persons, to attach conditions which require equipment of particular standards to be maintained on the premises. Responsible authorities — such as health and safety authorities — should therefore make their expectations clear in this respect to enable prospective licence holders or clubs to prepare effective operating schedules and club operating schedules.

Safe capacities

- 2.12 "Safe capacities" should only be imposed where appropriate for the promotion of public safety or the prevention of disorder on the relevant premises. For example, if a capacity has been imposed through other legislation, it would be inappropriate to reproduce it in a premises licence. Indeed, it would also be wrong to lay down conditions which conflict with other legal requirements. However, if no safe capacity has been imposed through other legislation, a responsible authority may consider it appropriate for a new capacity to be attached to the premises which would apply at any material time when the licensable activities are taking place and make representations to that effect. For example, in certain circumstances, capacity limits may be appropriate in preventing disorder, as overcrowded venues can increase the risks of crowds becoming frustrated and hostile.
- 2.13 The permitted capacity is a limit on the number of persons who may be on the premises at any time, following a recommendation by the relevant fire and rescue authority under the Regulatory Reform (Fire Safety) Order 2005. For any application for a premises licence or club premises certificate for premises without an existing permitted capacity where the applicant wishes to take advantage of the special provisions set out in section 177 of the 2003 Act¹, the applicant should conduct their own risk assessment as to the appropriate capacity of the premises. They should send their recommendation to the fire and rescue authority which will consider it and decide what the "permitted capacity" of

¹ S 177 of the 2003 Act now only applies to performances of dance.

those premises should be.

2.14 Public safety may include the safety of performers appearing at any premises, but does not extend to the prevention of injury from participation in a boxing or wrestling entertainment.

Public nuisance

- 2.15 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 2.16 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 2.17 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (see chapter 16). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises and its licensable activities. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are expensive to purchase and install and are likely to be a considerable burden for smaller venues.
- 2.18 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.

- 2.19 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 2.20 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.21 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti- social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.